

Message Text

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S E C R E T SECTION 01 OF 03 NATO 05895

GENEVA FOR SEABED DEL - SLOSS

E.O.11652: GDS
TAGS: PARM, NATO
SUBJECT: MBFR: DATA DISAGGREGATION: SPC MEETING JUNE 23

REF: NATO 5823 (DTG 221727Z JUN 77)

SUMMARY: SPC ON JUNE 23 HAD ITS FIRST DISCUSSION OF THE
DRAFT GUIDANCE TO AHG ON DATA EXCHANGE (TEXT OF ORIGINAL
DRAFT GUIDANCE IN PARA 7, REFTEL). FRG AND UK REPS HAD
INITIAL INSTRUCTIONS ON THIS TEXT. MAIN DEVELOPMENTS WERE
THAT FRG OPPOSED SIMULTANEOUS EXCHANGE OF GROUND AND AIR
MANPOWER DATA, EVEN IF EAST INSISTED, AND PROPOSED LANGU-
AGE TO AUTHORIZE AHG TO USE WITH THE EAST "IF NECESSARY"
THE INTERNAL ALLIED POSITION REJECTING NATIONAL REDUCTION
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COMMITMENTS. PARA 10 OF THIS MESSAGE CONTAINS THE TEXT OF
THE DRAFT GUIDANCE AS IT EMERGED FROM THIS MEETING. THE
FIRST PART OF THE MESSAGE DESCRIBES THE ORIGIN OF NEW
LANGUAGE. END SUMMARY.

1. FRG REP (CITRON) AT THE OUTSET OF THE MEETING SAID HE
WAS SORRY THAT HE HAD NO GREEN LIGHT ON SOLUTION OF THE

PROBLEM OF "OTHER PERSONNEL" NOT INCLUDED IN MAJOR UNITS. THE QUESTION WAS UNDER EXAMINATION BY HIS AUTHORITIES. HE HAD FAITHFULLY REPORTED THE VIEWS IN THE SPC. LUXEMBOURG REP (BLOES), ON INSTRUCTIONS, SUPPORTED SUB-DIVISION OF "OTHER PERSONNEL" BY NATIONALITY.

2. FRG REP PROPOSED THE PHRASE IN THE FINAL PORTION OF PARA 1 OF THE DRAFT GUIDANCE (SEE TEXT IN PARA 10 BELOW): "WILL INDICATE THAT WESTERN DIRECT PARTICIPANTS ARE PREPARED" TO EXCHANGE DIVISIONAL DATA. THIS WOULD REPLACE THE PHRASE: "MAY ALSO PROPOSE THAT BOTH SIDES AGREE" TO EXCHANGE SUCH DATA. FRG ALSO WANTED TO MOVE THIS PARA UP BETWEEN SUB-PARAS A AND B OF PARA 1. UK REP (HOLMER) AND DUTCH REP (MEESMAN) OPPOSED THE FRG PROPOSAL ON GROUNDS THAT EVEN MENTIONING DIVISIONAL DATA COULD SCARE OFF THE EAST, AND AHG SHOULD HAVE TACTICAL FLEXIBILITY NOT TO MENTION DIVISIONAL DATA. UK REP FOR SAME REASON BRACKETED THE WORD "SHOULD" IN THE FOLLOWING SENTENCE, AND PROPOSED "MAY" AS AN ALTERNATIVE. DANISH REP (TILLISCH) RECOMMENDED AGAINST MOVING THE FINAL PORTION OF PARA 1 BETWEEN SUB-PARAS A AND B, SINCE THIS WOULD INTERRUPT THE LOGICAL ORDER OF THE GUIDANCE. SUB-PARAS A AND B ADDRESS DISAGREGATION OF MAJOR UNITS AND "OTHER PERSONNEL" AND ARE REQUIREMENTS AS THE FIRST STEP IN THE DISCUSSION. PLACING THE FINAL SUB-PARA OF PARA 1, ON DIVISIONAL DATA, BETWEEN THEM COULD CREATE THE IMPRESSION THAT THE WEST IS IMPOSING

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A REQUIREMENT ON DIVISIONAL DATA AT THE OUTSET. US REP (MOORE) SAID THAT ALTHOUGH WE MIGHT BE ABLE TO ACCEPT THE FRG PHRASE "WILL INDICATE...ETC.," HE WOULD AGREE WITH DANISH REP THAT IT WAS UNWISE TO INSERT THIS PORTION OF PARA 1 BETWEEN SUB-PARAS A AND B. FRG REP AGREED NOT TO CHANGE THE ORDER OF THE VARIOUS PARTS OF PARA 1. HE ALSO URGED ACCEPTANCE OF THE FRG PHRASE "WILL INDICATE...ETC.," WHICH WAS VERY SOFT, AND ONLY INFORMED THE OTHER SIDE OF WESTERN WILLINGNESS TO EXCHANGE DIVISIONAL DATA. BELGIAN REP (CROLLEN) AND ITALIAN REP (CIARRAPICO) SUPPORTED THE FRG PHRASE.

3. BEGIN COMMENT: WE BELIEVE UK AND DUTCH REPS ARE EXCESSIVELY NERVOUS ABOUT THE FRG PHRASE "WILL INDICATE...ETC.," THIS PHRASE DOES NOT CHANGE THE SENSE OF THE ORIGINAL VERSION OF THE FINAL PORTION OF PARA 1, SINCE THE ORIGINAL VERSION ALREADY PROVIDED THAT ALLIED NEGOTIATORS "SHOULD" STATE THEIR WILLINGNESS TO PROVIDE SUCH INFORMATION AT A LATER STAGE. THIS SECTION OF THE DRAFT GUIDANCE, EVEN WITH THE FRG AMENDMENT, ONLY INDICATES THAT THE WEST IS PREPARED TO EXCHANGE DIVISIONAL DATA AT SOME POINT. IT SEEMS TO US THAT THIS IS ONE ISSUE ON WHICH THE US COULD

ACCOMMODATE THE FRG BY ACCEPTING THE FRG AMENDMENT. IF THE LATTER AMENDMENT WERE ACCEPTED, THE WORD "SHOULD" INSTEAD OF "MAY" IN THE FOLLOWING SENTENCE WOULD MAKE CLEAR WE WERE TALKING ABOUT A LATER STAGE. END COMMENT. ACTION REQUESTED: GUIDANCE ON THIS POINT.

4. SPC AGREED, IN FINAL SENTENCE OF FINAL PORTION OF PARA 1, TO REPLACE "PROVIDE SUCH INFORMATION" BY "EXCHANGE SUCH INFORMATION."

5. FRG REP PROPOSED THE PHRASE AT THE END OF PARA 2:

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"MAY AGREE TO AN EXCHANGE OF DATA ON AIR FORCE PERSONNEL AFTER THE EXCHANGE OF GROUND FORCE PERSONNEL HAS BEEN COMPLETED." HE EXPLAINED THAT HIS AUTHORITIES WANTED A STEP BY STEP APPROACH WITH RESPECT TO EXCHANGE OF AIR MANPOWER DATA, AND THEREFORE DID NOT ACCEPT THE PHRASE PROVIDING FOR A SIMULTANEOUS EXCHANGE. UK AND US REPS SUPPORTED THE ORIGINAL LANGUAGE ENABLING AHG TO AGREE TO A SIMULTANEOUS EXCHANGE IF THE EAST INSISTS.

6. IN PARA 3, ON THE DISCLAIMER, LANGUAGE FROM THE FINAL SENTENCE OF THE ORIGINAL VERSION OF PARA 3 IS MOVED UP TO THE END OF THE FIRST TIC, AT UK PROPOSAL, IN ORDER TO

ELIMINATE REPETITIOUS LANGUAGE. IN THE FIRST SENTENCE OF THE SECOND TIC, THE PHRASE "CLARIFY THE EXISTING DIVERGEN- CIES IN AVAILABLE FORCE DATA", AT FRG PROPOSAL, REPLACES THE ORIGINAL PHRASE "ACHIEVE PROGRESS IN DATA DISCUSSIONS". THE SECOND SENTENCE OF THE SECOND TIC INTRODUCES THE

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PHRASE "EXCEPT ON AN ILLUSTRATIVE BASIS", UPON PROPOSAL BY THE UK. UK REP POINTED OUT THAT TABLED DATA WILL IN FACT BE USED TO DISCUSS FUTURE REDUCTIONS AND LIMITATIONS BUT IN AN ILLUSTRATIVE WAY, AND THIS IS WHAT THE GUIDANCE SHOULD MAKE CLEAR. COMMENT: THIS PHRASE STRIKES US AS UNNECESSARY, AND INCONSISTENT WITH THE REST OF THE SEN- TENCE, WHICH IS TALKING ABOUT COMPUTATION OF FUTURE REDUC- TIONS AND LIMITATIONS. RATHER THAN SIMPLE DISCUSSION OF FUTURE REDUCTIONS AND LIMITATIONS. END COMMENT. ACTION REQUESTED: GUIDANCE ON THIS PHRASE.

7. THE ENSUING BRACKETED SECTION OF PARA 3 IS FRG LANGUAGE ENABLING THE AHG, IF NECESSARY, TO MAKE CLEAR THAT THE DATA EXCHANGE IS WITHOUT PREJUDICE TO THE WESTERN POSITION OF "REJECTING" NATIONAL REDUCTION COMMIT- MENTS. FRG REP, IN PROPOSING THIS LANGUAGE, SAID HE WISHED VERY STRONGLY TO UNDERLINE THE PHRASE "IF NECES- SARY" SINCE THE AHG WAS NOT BOUND TO REJECT PHASE II REDUCTION COMMITMENTS IMMEDIATELY, BUT ONLY WHEN NECESSARY. ITALIAN REP SUPPORTED THE FRG POSITION. US REP NOTED THAT THERE SEEMED TO BE GENERAL AGREEMENT WITH THE FRG THAT THE AHG DID NOT NEED TO USE THE INTERNAL ALLIANCE POSITION ON PHASE II REDUCTION COMMITMENTS AT THIS TIME. SINCE THIS IS THE CASE, THERE SHOULD BE NO NEW NAC GUIDANCE TO THE AHG ON PHASE II REDUCTION COMMITMENTS AT THIS TIME. THE FUTURE DEVELOPMENT OF THE WESTERN POSITION ON PHASE II REDUCTION COMMITMENTS IS AN IMPORTANT ISSUE, OF A POLICY NATURE, WHICH SHOULD BE DECIDED BY THE COUNCIL AT THE APPROPRIATE TIME. DUTCH REP SAID THE DUTCH WERE ALSO HESITANT TO BRING PHASE II REDUCTION COMMITMENTS INTO THIS GUIDANCE. THIS IS A MATTER OF SUBSTANCE, AND IF IT BECOMES NECESSARY TO USE THE INTERNAL ALLIED POSITION IN THE NEGOTIATION, THE AHG SHOULD COME BACK TO THE COUNCIL,

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AND THE COUNCIL WILL DECIDE. BELGIAN REP SAID HE HAD NO INSTRUCTIONS ON THIS POINT, BUT HE WAS ATTRACTED TO THE US VIEW.

8. PARA 4 OF THE DRAFT GUIDANCE CONTAINS AN AMENDMENT SUGGESTED BY INTERNATIONAL STAFF TO MAKE CLEAR THAT AHG CAN, AS MAY BE THE CASE, DRAW ON THE DATA SELECTIVELY. COMMENT: THIS LANGUAGE CANNOT BE CONSTRUED AS GIVING THE AHG FLEXIBILITY TO USE THE DATA ON MAJOR UNITS AND "OTHER PERSONNEL" SELECTIVELY, SINCE PARA 1 IS CLEAR THAT BOTH SIDES "WILL" PRESENT THIS DATA. THE SELECTIVITY WOULD APPLY TO DIVISIONAL DATA. END COMMENT.

9. ACTION REQUESTED: IN TIME FOR SPC MEETING MONDAY, JUNE 27, GUIDANCE ON THE DRAFT GUIDANCE, AND IN PARTICULAR AS REQUESTED IN PARAS 3 AND 6 ABOVE.

10. TEXT TRANSMITTED IN PARA 7, REFTEL IS UNCHANGED THROUGH PARA 1, SUB-PARA B. WE THUS BEGIN HERE WITH FINAL PORTION OF PARA 1 OF THE DRAFT GUIDANCE. BEGIN TEXT:

THE ALLIED NEGOTIATORS MAY ALSO PROPOSE THAT BOTH SIDES AGREE WILL INDICATE THAT WESTERN DIRECT PARTICIPANTS ARE PREPARED TO EXCHANGE DATA DOWN TO THE LEVEL OF DIVISIONS, GIVING THE SAME INFORMATION AS FOR THE MAJOR FORMATIONS MENTIONED ABOVE, INCLUDING STRENGTH FIGURES FOR INDEPENDENT COMBAT FORMATIONS. IN ANY CASE, ALLIED NEGOTIATORS SHOULD MAY STATE THEIR WILLINGNESS TO EXCHANGE SUCH INFORMATION AT A LATER STAGE IF AND TO THE EXTENT THIS PROVED TO BE NECESSARY TO OBTAIN FURTHER CLARIFICATION ON THE EXISTING DATA DISCREPANCIES.

2. ALLIED NEGOTIATORS SHOULD ALSO PROPOSE THAT ANY DISCUSSION OF DATA ON AIR MANPOWER SHOULD BE UNDERTAKEN ONLY AFTER AN EXCHANGE OF DATA ON GROUND FORCE MANPOWER HAS TAKEN PLACE. HOWEVER, IF THE EAST SHOULD REFUSE TO EXCHANGE DISAGGREGATED DATA ON GROUND FORCE PERSONNEL WITH-

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OUT A SIMULTANEOUS EXCHANGE OF DISAGGREGATED DATA ON AIR

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FORCE PERSONNEL, THE ALLIED NEGOTIATORS SHOULD AGREE TO SUCH A SIMULTANEOUS EXCHANGE MAY AGREE TO AN EXCHANGE OF DATA ON AIR FORCE PERSONNEL AFTER THE EXCHANGE OF GROUND FORCE PERSONNEL HAS BEEN COMPLETED.

3. IF THE ALLIED NEGOTIATORS ARE SATISFIED THAT THE EAST IS WILLING TO ACCEDE TO AN EXCHANGE OF EASTERN AND WESTERN DATA AS PROPOSED BY THE WEST, ALLIED NEGOTIATORS SHOULD MAKE IT CLEAR THAT THE EXCHANGE WOULD BE SUBJECT TO THE FOLLOWING CONDITIONS:

-AS ALREADY AGREED BY BOTH SIDES, THE DISCUSSION OF DATA AND DEFINITIONS CONTINUES TO BE WITHOUT PRJUDICE TO THE OVERALL POSITION OF EITHER SIDE INCLUDING THE WESTERN POSITION OF REJECTING LIMITATIONS ON NATIONAL FORCES EXCEPT ON THOSE OF THE US AND USSR;

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-THE DETAILED FIGURES TO BE PRESENTED ARE VALID ONLY FOR THE SPECIFIC POINT IN TIME INDICATED AND ARE TABLED ONLY IN ORDER TO CLARIFY THE EXISTING DIVERGENCIES IN AVAILABLE FORCE DATA. THEREFORE, THEY CANNOT BE USED TO COMPUTE FUTURE REDUCTIONS AND/OR LIMITATIONS, EXCEPT ON AN ILLUS-TRATIVE BASIS, AND ARE CONSEQUENTLY WITHOUT PREJUDICE TO ANY DATA WHICH MIGHT FORM THE BASIS OF AN AGREEMENT.

ALLIED NEGOTIATORS SHOULD, IF NECESSARY, MAKE IT CLEAR TO THE EAST THAT ANY TABLING OF MANPOWER FIGURES WITH NATIONAL IDENTIFICATION IS WITHOUT PREJUDICE TO THE WESTERN POSITION OF REJECTING REDUCTION COMMITMENTS FOR NATIONAL

FORCES EXCEPT FOR THOSE OF THE US AND USSR. COUNCIL
GUIDANCE CONTAINED IN PARAGRAPH 28 OF C-M(73)83 REMAINS IN
FORCE.

(FOR THE INFORMATION OF THE AHG ONLY: COUNCIL GUIDANCE
CONTAINED IN PARAGRAPHS 34 OF C-M(73)83 AND 3 (LAST SEN-
TENCE OF C-M(75)75 AS WELL AS IN PARAGRAPH 28 OF C-M(73)83
REMAINS IN FORCE.)

4. ONCE A SATISFACTORY AGREEMENT ON THE APPROACH TO A
DATA EXCHANGE IS REACHED, ALLIED NEGOTIATORS MAY PRESENT
OR, AS MAY BE THE CASE, DRAW ON THE DATA CONTAINED IN
ANNEX I (GROUND FORCE MANPOWER) AND, EVENTUALLY, ANNEX II
(AIR FORCE MANPOWER).

END TEXT.
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